

# NATIONAL ASSEMBLY BILL TRACKER AS OF 26<sup>TH</sup> MARCH 2024

The Bills Tracker provides an overview of the status of all Bills before the National Assembly in the year 2024

| BILL  | STATUS | KEY HIGHLIGHTS TOUCHING ON<br>BUSINESS   | IMPACT ON PRIVATE SECTOR IF PASSED   |
|---|--------|--|--|
| The Public Procurement<br>and Asset Disposal<br>(Amendment)Bill, 2022 | J      | It seeks to enhance the amount for tenders<br>where Kenyan citizens are given exclusive<br>preference from the sum of five hundred<br>million shillings to twenty billion shillings.<br>This is to protect Kenyan traders from<br>foreign competitors. | This will protect the Kenyan traders from foreign competitors, and give them priority. |
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| The National Construction<br>Authority(Amendment Bill,<br>2022           | Passed; forwarded to the<br>Senate for consideration<br>on 6/12/2023                        | It seeks to provide that women, youth and<br>persons living with disabilities who ownstart-<br>up businesses and who apply for<br>registration as contractors shall be exempt<br>from payment of prescribed fees.   | This will recognize women, youth and persons living with<br>disabilities as marginalized groups and cushion them from the<br>burden of paying registration fees.<br>Enhanced economic growth: The bill can contribute to overall<br>economic growth by fostering the development of small<br>businesses owned by women, youth, and persons with<br>disabilities. Increased participation of these groups in the<br>construction sector can result in a more vibrant and<br>competitive industry, driving economic activity and generating<br>revenue.               |
| The National Transport<br>and Safety Authority<br>(Amendment) Bill, 2022 | At the Second Reading<br>stage.<br>Second read on<br>19/04/2023,<br>26/04/2023<br>(ongoing) | This Bill seeks to assign additional functions<br>to the NTSA and the proposed additional<br>functions include the establishment of<br>systems and procedures for the regional<br>registration and licensing of two and three-<br>wheeled public motorcycle taxis and the<br>regional registration and licensing of drivers<br>of two and three-wheeled public motorcycle<br>taxis by Countygovernment in consultation<br>with the Authority. | The ability of two and three-wheeled public motorcycle taxisto<br>manoeuvre feeder roads and settlements with poor road<br>networks has made them the preferred choice for mobility<br>and access in both urban and rural areas.<br>This will ease movement of people by connecting them to<br>their daily business and social networks. Because of<br>manoeuvrability, two-wheelers and three-wheelers have not<br>only lessened the distances travelled but also provided<br>employment to many young people to operate as riders,<br>either with owned or hired. |
| The Land<br>(Amendment) Bill,<br>2022                                    | <u>Committee Stage:</u><br>13/03/2024 (ongoing)   | The Bill seeks to amend the Land Act No.6<br>of 2012 by providing for registration of<br>public land.<br>Currently, certificates of title are not issued<br>with respect to public land and as a result<br>grabbing of public land has been an ongoing<br>issue that requires regulation.   | If the Bill is passed into Law, issuance of certificates of title in<br>regards to public land in Kenya will take effect which will help<br>curb the grabbing of public land.<br>Businesses investing in projects involving public land would<br>likely benefit from the increased certainty and security offered<br>by proper land titles. This could encourage more local and<br>foreign investment in various sectors such as real estate,<br>agriculture, and infrastructure development.   |

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| The County Governments<br>(RevenueRaising<br>Process) Bill, 2023 | First Read on 04/05/2023  | The Bill seeks to provide for the process to<br>be followed by county governments in the<br>exercise of their power under Articles 209<br>and 210 of the Constitution to impose, vary<br>or waive taxes, fees, levies and other<br>charges; | <ol> <li>Competitive disadvantages: If county governments<br/>have the power to vary taxes or charges, it can create<br/>disparities between different counties. Some counties<br/>may impose lower taxes or fees to attract businesses,<br/>while others may choose to increase them. This could<br/>create a competitive disadvantage for businesses<br/>operating in higher-tax counties, potentially leading to<br/>shifts in business locations and investment patterns.</li> <li>Uncertainty and planning challenges: When county<br/>governments have the authority to change taxes and<br/>charges, it introduces an element of uncertainty for<br/>businesses. Long-term planning and investment<br/>decisions may become more challenging, as<br/>businesses need to consider the potential impact of<br/>future changes in county-level taxation policies.</li> </ol> |
| The Climate Change<br>(Amendment) Bill,<br>2023                  | Bill assented to on 1st<br>September, 2023 and<br>commenced on 15 <sup>th</sup><br>September, 2023. | The Bill seeks to amend the Climate Change<br>Act, 2016 to provide for the regulation of<br>carbon markets and a framework for carbon<br>trading.   | This will ensure that the regulation of carbon markets is<br>stamped in law and is part of Kenya's Climate Action<br>initiatives.  |

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| The Higher Education<br>Loans Board<br>(Amendment) Bill,<br>2023                  | First Read on 09/08/2023   | The Bill seeks to amend the Higher<br>Education Loans Board Act, No. 3 of 1995 to<br>reduce the financial burden on recent<br>graduates to are expected to pay large sums<br>of money to the Board before securing<br>employment or becoming financially stable. It<br>employs proposals such as waiving the<br>imposition of interest on the principal<br>amount of a loan advanced to the youth and<br>persons living with disabilities until such a<br>time as they have secured their first<br>employment. It also sets the maximum<br>interest at 3% per annum. | graduates in the making of loan payments to the Higher  |
| The Employment<br>(Amendment) Bill, 2023<br>(Senate Bills No.11 of<br>2022)       | First Read 22/11/2023  | The Bill seeks to limit employers from<br>contacting their employees past working<br>hours and penalizes the same. Where it is<br>unavoidable, it provides for payment of<br>overtime hours.   | The Bill will introduce new stringent measures that will curtail<br>the prerogative to manage enterprises by the owners. This will<br>automatically pose a challenge to Industrial Relations in<br>Kenya. The changes proposed negate the very essence of<br>managing enterprises freely to meet the demands and<br>challenges posed by the market. |
| The Natural Resources<br>(Benefit Sharing Bill<br>(Senate Bills No. 6 of<br>2022. | Bill rejected on<br>12/03/2024.<br>Bill referred to a Mediation<br>Committee pursuant to<br>Article 113 of the<br>Constitution | It seeks to establish a system of benefit<br>sharing in natural resource exploitation<br>between resource exploiters, the national<br>government, county governments and local<br>communities.   |   |

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| The National Rating<br>Bill, 2022 | Passed; forwarded to the<br>Senate on 31/10/2023<br>forconsideration | Provides for a framework for imposition of rates on land and buildings, and valuation of rateable properties.  | Certainty and uniformity in levying of property rates that are<br>due and payable annually helps businesses to plan and<br>forecast and protects them against arbitrary varying of land<br>rates by County governments. A number of counties have been<br>taken to court for such, especially where the property involved<br>is massive like agriculture, retail stores, etc and the resultant<br>difference in rates amounts to tens and hundreds of millions. |
| The Land Control Bill, 2023       | First Read on 4/10/2023  | Seeks to repeal and replace the Land<br>Control Act, cap 302 to align the law<br>governing dealings in agricultural land with<br>the provisions of the Constitution of Kenya<br>2010, the Environment and Land Court Act,<br>2011, the Land Registration Act, 2012 and<br>the Land Act, 2012.<br>It also proposes the establishment of Land<br>Control Committees in each Constituency to<br>replace the current Land Control Boardsand<br>further proposes the establishment of Land<br>Control Appeals Committees to handle any<br>appeals emanating from the Land Control<br>Committee. | agricultural land as it will put in place a new control structure   |

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| The Digital Health Bill,<br>2023          | Bill assented to on<br>19 <sup>th</sup> October, 2023<br>and commenced on<br>2 <sup>nd</sup> November,<br>2023.  | The bill seeks to provide for the<br>establishment of the Digital Health Agency<br>and to provide a framework for provision of<br>digital health services. It will establish a<br>comprehensive integrated digital health<br>information system, data governance and<br>protection of personal health information,<br>service delivery through digital health<br>interventions, e-waste disposal, and health<br>tourism. | This move away from paper-based storage and retrieval of<br>medical information to digital systems opens the opportunity<br>for new ways of delivering care and a better understanding of<br>the processes and outcomes of the health service. Digital<br>health systems streamline administrative processes such as<br>appointment scheduling, billing, and insurance claims. Digital<br>health systems not only reduces paperwork but also<br>minimizes errors, leading to cost savings for healthcare<br>providers and payers. Businesses can benefit from reduced<br>administrative overhead and more efficient operations. |
| The Social Health<br>Insurance Bill, 2023 | Bill assented to on<br>19 <sup>th</sup> October, 2023<br>and commenced on<br>22 <sup>nd</sup> November,<br>2023. | The bill seeks to establish the framework for<br>the management of social health insurance<br>and to provide for the establishment of the<br>Social Health Authority. This will repeal the<br>NHIF Act.  | The proposed deductions and reforms will lead to increased<br>business costs, high cost of living and unrest in the labour<br>sector.   |
| The Mining<br>(Amendment) Bill,<br>2023   | First read on 12/10/2023   | This Bill seeks to amend the Mining Act,<br>2016 to provide for the separate<br>implementation of the policy formulation,<br>administrative and dispute resolution<br>functions of the Act. The current<br>convergence of the aforementioned<br>functions provides regulatory uncertainty in<br>the mining sector.   | If this Bill is passed, it will streamline policy formulation,<br>administrative and dispute resolution functions propounded<br>upon in the Mining Act, 2016.   |

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| The Facilities<br>Improvement<br>Financing Bill, 2023<br>(Senate Bill No. 43 Of<br>2023) | Bill assented to on<br>19 <sup>th</sup> October, 2023<br>and commenced on<br>2 <sup>nd</sup> November,<br>2023. | The Bill seeks to provide for public health<br>facility improvement financing and<br>management and administration of the<br>improvement financing |  |
| The Primary Health Care<br>Bill, 2023 (SenateBill<br>No. 44 Of 2023)                     | Bill assented to<br>19 <sup>th</sup> October and<br>commenced on 2 <sup>nd</sup><br>November, 2023.             | The Bill seeks to provide a framework for the<br>delivery of and access to and management<br>of primary health care                                | <ol> <li>With a strengthened primary healthcare system, public<br/>primary care facilities may become more attractive to<br/>patients. This could lead to increased competition for<br/>private sector providers, potentially resulting in a<br/>decline in patient numbers for private clinics and<br/>practitioners.</li> <li>Revenue and Profit Reduction: Private primary care<br/>providers may see reduced revenues and profits if<br/>more patients opt for the improved and often more<br/>affordable services in the public sector, which may be</li> </ol> |
|  |   |  | <ul> <li>subsidized or fully funded by the government.</li> <li>3. Regulatory Compliance and Administrative Burden:<br/>The bill may introduce new regulations and<br/>administrative requirements for healthcareproviders,<br/>both public and private. Complying with these<br/>regulations can increase the administrative burden<br/>and associated costs for private sector entities.</li> </ul>  |

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| The Learners with<br>Disabilities Bill, 2023<br>(Senate Bills No. 4 of<br>2023) | First Read on 07/11/2023           | Bill seeks to provide for the education of<br>learners with disabilities; for the conduct of<br>educational institutions for learners with<br>disabilities. | accessibility of persons with disabilities in all spheres of  |
| The Breastfeeding<br>Mothers Bill, 2024   | <u>Committee Stage:</u><br>Pending | Bill seeks to provide a legal framework to support mothers who wish to breastfeed their children at the workplace.  |   |
|   |                                    |   | The Bill will enhance the well-being of both mothers and<br>babies reducing the absenteeism and or turnover of female<br>employees and thus contributing to the economy and social<br>development of the sector and the country as a whole. |

## Gazetted Bills

| The Cooperatives Bill, 2024 | Matured on 22/2/2024 | The Bill aims to amend the Co-operative<br>Societies Act, No. 12 of 1997 in order to<br>align it with the Constitution of Kenya, 2010. | It will ensure that the legal framework governing co- operatives<br>reflects the current constitutional provisions and promotes<br>effective governance and development of co- operative<br>societies;  |
|-----------------------------|----------------------|--|---|
|                             |                      |  | This will create a conducive environment for co-operatives to<br>conduct their businesses and contribute to the economy and<br>the social fabric by strengthening the capacity and skills of<br>cooperative members and leaders, and offer innovation and<br>competitiveness in the sector. |

#### **KEYWORDS AND THEIR DEFINITIONS**

## A PARLIAMENTARY COMMITTEE

This means a representative Committee which is a miniature of the main House. It is appointed or elected by the House or nominated by the Speaker. A Committee works under the direction of the Speaker and presents its report to the House or to the Speaker. There are several types of committees as they all deal in specific stipulated areas.

#### COMMITTEE OF THE WHOLE (COTW)

This is a Committee composed of all Senators in plenary. At Committee, the Senate considers the Bill clause by clause and may amend the clauses. Any Senator, other than the sponsor of the Bill, who wishes to move an amendment to the Bill, must give written notification of the amendment to the Clerk at least 24 hours before commencement of the sitting at which the amendment is to be considered.

## CONCURRENCE

Where a Bill that is passed by the Senate is required to be submitted to the National Assembly, a certified copy of the Bill is forwarded to the Clerk of the National Assembly together with a Message signed by the Speaker requesting concurrence of the Assembly.

## DIVISION

Division occurs in two stages:

- a) Division 1 which is the separation of the members of the House into two groups, for and against, so the votes can be counted andrecorded in Hansard (the full reports (verbatim) of the speeches of Members of Parliament).
- b) Division 2 One of the parts that a country or state is divided into for the purpose of holding an election.

#### **FIRST READING**

Occurs when a Bill is introduced in Parliament. A Bill is read the first time by the Clerk reading only the title of the Bill and is referred to the relevant Committee.

#### **MEDIATION COMMITTEE**

Whenever the Senate does not agree to any of the amendments proposed by the National Assembly or rejects a Motion that a Bill which originated in the National Assembly, the Speakers of both Houses appoint a Mediation Committee, consisting of an equal number of Senators and Members of the National Assembly to develop a version of the Bill that is agreeable to both Houses.

If the National Assembly agrees with the Bill and does not propose any amendments, the Senate forwards the Bill to the President for assent.

If the National Assembly proposes amendments to the Bill, the amendments are submitted to the Senate and are circulated to the Senators.

The amendments are then considered in the Committee of the Whole. The Senate may then pass the Bill by including all the amendments or may

reject any or all the amendments. Where an amendment is rejected, the Bill is referred to a mediation committee.

#### **PRESIDENTIAL ASSENT**

Means that once a Bill originating in the Senate or National Assembly has been passed by both Houses where applicable, the Speaker refers the concluded Bill to the President for assent.

The President is required to either assent to the Bill or refer the Bill back to the Senate for reconsideration within fourteen (14) days noting any reservations by the President. Where a Bill has been referred back to Parliament by the President, the Parliament may either amend the Bill in light of the President's reservations or pass it a second time without amendments or with amendments that do not fully accommodate the President's reservations. Parliament may either amend the Bill in light of the President's reservations or pass it a second time without amendments or with amendments that do not fully accommodate the President's reservations.

# SECOND READING

A stage where the Senators debate the essence and principles of the Bill and give their views on the Bill.

## THIRD READING

Once Committee of the whole on a Bill is concluded, the Bill is reported back to the Senate. On adoption of the report on the Bill, the Bill is read a third time. No amendments may be moved at this stage except amending the motion to defer or postpone the third reading of the Bill to a future date.