

# NATIONAL ASSEMBLY BILL TRACKER AS OF TUESDAY, 11<sup>TH</sup> MARCH 2025

## The Bills Tracker provides an overview of the status of Bills before the National Assembly in the year 2025

BILL	OBJECTIVE OF THE BILL	KEPSA SECTOR BOARD	IMPACT ON THE PRIVATE SECTOR/BUSINESS IF PASSED	STATUS
The Public Procurement and Asset Disposal (Amendment) Bill, 2022 (NA Bills No. 62 of 2022)	It seeks to enhance the amount for tenders where Kenyan citizens are given exclusive preference from the sum of five hundred million shillings to twenty billion shillings. This is to protect Kenyan traders from foreign competitors	Public Finance	This will protect Kenyan traders from foreign competitors, and give them priority	1 <sup>st</sup> Read on 08/03/2023
The Public Procurement and Asset Disposal (Amendment) Bill, 2024 (NA Bills No. 48 of 2024)	It aims to strengthen the principles of fairness, transparency, competitiveness, and costeffectiveness in public procurement, as outlined in Article 227 of the Constitution of Kenya. The changes are designed to address emerging issues, align the procurement framework with global best practices, and incorporate insights gained since the Act's implementation.	Public Finance	The amendments focus on improving procurement management systems for both national and county governments, enhancing transparency, and eliminating avenues for corruption, conflicts of interest, and abuse of office. Ultimately, these reforms ensure that public procurement consistently delivers value for money while upholding accountability and integrity across the public sector.	Passed; forwarded to the Senate for consideration on 28/11/2024

The National Construction Authority (Amendment) Bill, 2022 (NA Bills No. 59 of 2022)	It seeks to provide that women, youth, and persons living with disabilities who own start-up businesses and who apply for registration as contractors shall be exempt from payment of prescribed fees	Lands and Housing	This will recognize women, youth, and persons living with disabilities as marginalized groups and cushion them from the burden of paying registration fees Enhanced economic growth: The bill can contribute to overall economic growth by fostering the development of small businesses owned by women, youth, and persons with disabilities. Increased participation of these groups in the construction sector can result in a more vibrant and competitive industry, driving economic activity and generating revenue	Passed; forwarded to the Senate for consideration on 6/12/2023 Senate amendments referred for consideration on 26/11/2024
The National Transport and Safety Authority (Amendment) Bill, 2022 (NA Bills No. 43 of 2022)	This Bill seeks to assign additional functions to the NTSA and the proposed additional functions include the establishment of systems and procedures for the regional registration and licensing of two and three-wheeled public motorcycle taxis and the regional registration and licensing of drivers of two and three-wheeled public motorcycle taxis by County government in consultation with the Authority	Transport and Infrastructure	The ability of two and three-wheeled public motorcycle taxis to manoeuvre feeder roads and settlements with poor road networks has made them the preferred choice for mobility and access in both urban and rural areas. This will ease the movement of people by connecting them to their daily business and social networks. Because of manoeuvrability, two-wheelers, and three-wheelers have not only lessened the distances travelled but also employed many young people to operate as riders, either owned or hired.	Bill lapsed at the end of the Third Session (2024) pursuant to Standing Order 141(2)  Speaker's Communication No. 1 of 2025

The Land (Amendment) Bill, 2022 (NA Bills No. 40 of 2022)	The Bill seeks to amend the Land Act No.6 of 2012 by providing for the registration of public land. Currently, certificates of title are not issued with respect to public land and as a result grabbing of public land has been an ongoing issue that requires regulation	Lands and Housing	If the Bill is passed into Law, issuance of certificates of title in regards to public land in Kenya will take effect which will help curb the grabbing of public land. Businesses investing in projects involving public land would likely benefit from the increased certainty and security offered by proper land titles. This could encourage more local and foreign investment in various sectors such as real estate, agriculture, and infrastructure development	Passed; Forwarded to the Senate for consideration on 15/04/2024
The County Governments (Revenue Raising Process) Bill, 2023 (NA Bills No. 11 of 2023)	The Bill seeks to provide for the process to be followed by county governments in the exercise of their power under Articles 209 and 210 of the Constitution to impose, vary or waive taxes, fees, levies and other charges	Public Finance	Competitive disadvantages: If county governments have the power to vary taxes or charges, it can create disparities between different counties. Some counties may impose lower taxes or fees to attract businesses, while others may choose to increase them. This could create a competitive disadvantage for businesses operating in higher-tax counties, potentially leading to shifts in business locations and investment patterns.  Uncertainty and planning challenges: When county governments have the authority to change taxes and charges, it introduces an element of uncertainty for businesses. Long-term planning and investment decisions may become more challenging, as	Committee Stage: publi 6/03/2025 (ongoing)

The Higher Education Loans Board	The Bill seeks to amend the Higher Education Loans Board Act, No. 3 of	Education	businesses need to consider the potential impact of future changes in county-level taxation policies  This will ultimately reduce the financial burden on recent graduates	1 <sup>st</sup> Read on 09/08/2023
(NA Bills No. 10 of 2023)	1995 to reduce the financial burden on recent graduates to are expected to pay large sums of money to the Board before securing employment or becoming financially stable. It employs proposals such as waiving the imposition of interest on the principal amount of a loan advanced to the youth and persons living with disabilities until such a time as they have secured their first employment. It also sets the maximum interest at 3% per annum.		in the making of loan payments to the Higher Education Loans Board	
The Employment (Amendment) Bill, 2022 (NA Bills No. 11 of 2022)	The Bill seeks to limit employers from contacting their employees past working hours and penalizes the same. Where it is unavoidable, it provides for payment of overtime hours	Labour	The Bill will introduce new stringent measures that will curtail the prerogative to manage enterprises by the owners. This will automatically pose a challenge to Industrial Relations in Kenya. The changes proposed negate the very essence of managing enterprises freely to meet the demands and challenges posed by the market	Bill rejected by the National Assembly on 5/03/2024  Bill referred to a Mediation Committee pursuant to Article 113 of the Constitution
The Natural Resources (Benefit Sharing) Bill, 2022	It seeks to establish a system of benefit sharing in natural resource exploitation between resource	Environment, Water and Natural Resources	If the Bill is passed it will increase the cost of doing business by increasing	Bill <u>rejected</u> by the National

(NA Bills No. 6 of 2022)	exploiters, the national government, county governments, and local communities		the cost of utilizing natural resources in the country for economic benefit	Assembly on 12/03/2024.  Bill referred to a Mediation Committee pursuant to Article 113 of the Constitution
The National Rating Bill, 2022 (NA Bills No. 55 of 2022)	Provides for a framework for imposition of rates on land and buildings, and valuation of rateable properties	Lands and Housing	Certainty and uniformity in levying of property rates that are due and payable annually help businesses to plan forecast and protect themselves against arbitrary varying of land rates by County governments. A number of counties have been taken to court for such, especially where the property involved is massive like agriculture, retail stores, etc and the resultant difference in rates amounts to tens and hundreds of millions	Bill assented to on 04/12/2024
The Land Control Bill, 2023 (NA Bills No. 39 of 2023)	Seeks to repeal and replace the Land Control Act, cap 302 to align the law governing dealings in agricultural land with the provisions of the Constitution of Kenya 2010, the Environment and Land Court Act, 2011, the Land Registration Act, 2012, and the Land Act, 2012.  It also proposes the establishment of Land Control Committees in each Constituency to replace the current	Lands and Housing	If this Bill is passed, it will have a profound impact on agricultural land as it will put in place a new control structure thus impacting agribusiness	Committee Stage: Pending

The Mining (Amendment)	Land Control Boards and further proposes the establishment of Land Control Appeals Committees to handle any appeals emanating from the Land Control Committee  This Bill seeks to amend the Mining	Mining and Blue	If this Bill is passed, it will streamline	1 <sup>st</sup> Read on
Bill, 2023 (NA Bills No. 51 of 2023)	Act, 2016 to provide for the separate implementation of the policy formulation, administrative, and dispute resolution functions of the Act. The current convergence of the aforementioned functions provides regulatory uncertainty in the mining sector	Economy	policy formulation, administrative and dispute resolution functions propounded upon in the Mining Act, 2016	12/10/2023
The Learners with Disabilities Bill, 2023 (NA Bills No. 4 of 2023)	Bill seeks to provide for the education of learners with disabilities; for the conduct of educational institutions for learners with disabilities	Education	It will promote disability inclusion and enhancement and accessibility of persons with disabilities in all spheres of societal and academic existence	1 <sup>st</sup> Read on 07/11/2023
The Startup Bill, 2022 (Sen. Bills No. 14 of 2022)	The Bill seeks to create a framework for a more favourable environment for innovation, to encourage growth and sustainable technological development and entrepreneurship. This is meant to attract Kenyan talent and capital	ICT	It will provide for the registration of start-ups and their linkage with private investors and financiers, research institutions, the private sector, and other government institutions.  There shall also be fiscal and nonfiscal support to start-ups in Kenya through incubation facilities.  Newly registered entities and those in existence for not more than 7 years will be eligible to be registered for admission into an incubation programme	Message received from the Senate on 27/02/2024  Passed; referred back to the Senate with amendments on 27/2/2025

The Mung Beans Bill, 2022 (Sen. Bills No. 13 of 2022)	The Bill seeks to provide for the development, regulation, and promotion of the mung beans sector. It further provides for the support of farmers of mung beans in each county in the production and marketing of their produce and encourages the use of mung beans as a food security item by the National and county governments in their various feeding policies and programs.	Agriculture	It will have a significant impact on food security by increasing production, diversifying crops, reducing dependence on imports, and creating economic opportunities	Bill rejected by the National Assembly on 24/09/2024;  Bill referred to a Mediation Committee pursuant to Article 113 of the Constitution
The Agricultural and Livestock Extension Services Bill, 2022 (Sen. Bills No. 12 of 2022)	The principal object of the Bill is to provide for agricultural and livestock extension which is aimed primarily at improving the knowledge of farmers for development; as such, it has been recognized as a critical component of technology transfer	Agriculture	This will improve knowledge and skills for farmers which in turn will enhance productivity, access to markets and increase income for farmers	1 <sup>st</sup> Read on 28/02/2024
The Vocational Training Bill, 2022 (Sen. Bills No. 3 of 2022)	The Bill seeks to provide for establishment of private vocational education and training centres within the counties, some of which are to be owned and operated by private sector.	Education	This will ensure TVET agenda remains robust and is able to spur the economy through production of well-trained youth	1 <sup>st</sup> Read on 25/07/2023
The National Disaster Risk Management Bill, 2023 (NA Bill No. 24 of 2023)	The Bill seeks to establish the National Disaster Risk Management Authority and County Disaster Risk Management Committees; to provide a legal framework for the coordination of disaster risk	Security	Proactive disaster risk management measures could ultimately benefit businesses by reducing vulnerability to disasters and ensuring greater continuity of operations in the face of unforeseen challenges and ultimately	Passed; Forwarded to the Senate for consideration on 20/06/2024

	management activities in both levels of government		contribute to the long-term resilience of the private sector in Kenya	
The Cooperatives Bill, 2024 (NA Bill No. 7 of 2024)	The Bill aims to amend the Cooperative Societies Act, No. 12 of 1997 to align it with the Constitution of Kenya, 2010	Trade and Industry	It will ensure that the legal framework governing cooperatives reflects the current constitutional provisions and promotes effective governance and development of cooperative societies; This will create a conducive environment for co-operatives to conduct their businesses and contribute to the economy and the social fabric by strengthening the capacity and skills of cooperative members and leaders, and offer innovation and competitiveness in the sector.	Passed; to be forwarded to the Senate for consideration on 16//2025
The Breastfeeding Mothers Bill, 2024 (NA Bill No. 8 of 2024)	Bill seeks to provide a legal framework to support mothers who wish to breastfeed their children at the workplace	Gender	The Bill will promote and encourage breastfeeding, protect the rights of working mothers, and enhance mother-infant relationships by providing necessary facilities and support in the workplace.  The Bill will enhance the well-being of both mothers and babies by reducing the absenteeism and or turnover of female employees and thus contributing to the economy and social development of the sector and the country as a whole	1 <sup>st</sup> Read on 02/05/2024
The Coffee Bill, 2023 (Sen. Bills No. 10 of 2023)	The Bill seeks to provide for the regulation, development, and promotion of the Coffee industry	Agriculture	The Bill proposes to reorganize the coffee industry by transitioning the regulatory and commercial roles	Message received from the Senate on 11/04/2024

			currently undertaken by the Agriculture and Food Authority to the Coffee Board of Kenya	Passed; referred back to the Senate for consideration on 2/12/2024
The Cotton Industry Development Bill, 2023 (Sen. Bill No. 5 of 2023)	The Bill seeks to provide for the production, processing, marketing, and distribution of cotton in Kenya and its products; establish the Cotton Industry Development Board; provide a framework for cotton farming; ensure value addition to cotton and its related products; and for connected purposes	Agriculture	The bill aims to promote a sustainable cotton industry, potentially benefiting businesses through enhanced industry support and development incentives. It will bring about substantial positive transformations in the Kenyan cotton industry by creating a structured, supportive, and competitive environment. However, it also poses certain challenges in terms of compliance, costs, and adaptation	President's Reservations received vide Message conveyed on 19/02/2025
The National Transport and Safety Authority (Amendment) Bill, 2024 NA Bills No. 24 of 2024	The principal objective of this Bill is to amend the National Transport and Safety Authority Act (Cap. 404), by conferring the National Transportation and Safety Authority (NTSA) with the function of overall responsibility for the safety of all forms of transportation. Additionally, the Bill seeks to redefine land transportation as any transport that occurs on dry land and includes road transport, railway transport, and transportation through the use of pipelines.	Transport and Infrastructure	The amendment could lead to greater regulatory consistency, improved safety, and operational efficiencies for businesses, but may also result in higher compliance costs and necessary operational adjustments. While larger companies may adapt relatively easily, smaller businesses might face more challenges during the transition to a unified transportation safety framework.  Companies that quickly adapt to the new regulations and emphasize safety could gain a competitive edge	1 <sup>st</sup> Read on 24/07/2024

	The amendments are meant to see an integrated and unified approach adopted, unlike currently where regulatory agencies regulate different modes of transportation to promote safety and overall efficiency		by attracting clients who prioritize safety-conscious service providers. Compliance could also enhance a company's reputation as a responsible player in the industry	
The Whistleblower Protection Bill, 2023 (NA Bills No. 56 of 2023)	The object of this Bill is to set out the procedures for the disclosure of information on improper conduct within the public or private sectors and to provide for the protection of the people making such disclosures (whistleblowers)	Security	The bill would foster a more transparent and accountable environment within private sector businesses by encouraging whistleblowers to report improper conduct. While this would likely lead to stronger ethical practices, it would also introduce higher compliance costs, potential legal and financial risks, and the need for enhanced whistle-blower protection systems. Businesses, particularly smaller ones, would need to adapt to the regulatory framework, ensuring they can handle both genuine disclosures and the risk of false reports  It may encourage businesses to improve their governance practices, as the threat of whistleblowing could act as a deterrent against engaging in corrupt or unlawful activities. This could also enhance investor confidence and improve the overall business environment	1 <sup>st</sup> Read on 13/03/2024
The Whistleblower Protection Bill, 2024	The purpose of the Bill is to provide for the procedure for the disclosure of information relating to improper	Cross-Cutting	The bill would strengthen transparency and accountability within the private sector, it also	Office of the Attorney General

	conduct in the public and private sectors and to provide for the protection of persons who make such disclosure against victimization. The Bill aims to encourage people to come forward with information by safeguarding them from retaliation, such as dismissal, harassment, or legal action. Its goal is to enhance transparency, accountability, and integrity within both public and private sectors by ensuring that whistleblowers are protected.		places additional responsibilities on businesses to enhance compliance, protect whistleblowers, and manage the potential reputational and financial risks	
The Horticultural Crops Authority Bill, 2024 (NA Bill No. 42 of 2024)	The Bill seeks to establish the Horticultural Crops Authority, which will oversee the development, regulation, and promotion of the horticulture industry in Kenya. Key functions of the Authority include setting standards, licensing and registering dealers and growers, ensuring food safety and quality compliance, supporting export and domestic marketing, and encouraging investment in the sector. The Bill also mandates county governments to implement national policies related to horticulture, including supporting infrastructure development and enforcement of food safety standards	Agriculture	This will significantly benefit Kenya's private sector by improving compliance with food safety and quality standards, enhancing market access for growers and exporters, and fostering investments in horticulture. By streamlining licensing, setting industry standards, and supporting infrastructure development through county governments, the bill is poised to boost efficiency, reduce costs, and promote competitiveness within the horticultural value chain, driving growth and creating new business opportunities.	Maturity Date 25/08/2024
Tax Laws (Amendment) Bill, 2024 (NA Bills No. 47 of 2024)	The Bills aim to enhance efficiency by streamlining tax compliance, offering extended relief measures for financial	Public Finance	These changes are expected to enhance predictability in tax obligations, which supports better	Passed

	hardship, and creating a fairer framework for tax objections and deductions, thus fostering a predictable and supportive business environment		financial planning for businesses. Additionally, fairer tax compliance rules and harmonized deductions could encourage investment by improving confidence in Kenya's tax system and reducing operational costs associated with disputes or compliance delays	
Business Laws (Amendment) Bill, 2024 (NA Bills No. of 2024)	The Bill aims to create a more streamlined and supportive legal framework for businesses, promoting efficiency, reducing regulatory burdens, and enhancing the ease of doing business to attract investment and stimulate entrepreneurship.	Trade and Industry	These amendments aim to create a more efficient and supportive environment for business and economic development in Kenya.	Passed

## **Key Words and Their Definitions**

in plenary. At Committee, the Senate considers

clauses. Any Senator, other than the sponsor of

the Bill clause by clause and may amend the

FIRST (1 <sup>ST</sup> ) READ	PARLIAMENTARY COMMITTEE	SECOND (2ND) READ
Occurs when a Bill is introduced in Parliament. A Bill is read for the first time by the Clerk reading only the title of the Bill and is referred to the relevant Committee.	This means a representative Committee which is a miniature of the main House. It is appointed or elected by the House or nominated by the Speaker. A Committee works under the direction of the Speaker and presents its report to the House or the Speaker. There are several types of committees as they all deal in specific stipulated areas.	A stage where the Senators debate the essence and principles of the Bill and give their views on
COMMITTEE OF THE WHOLE (COTW)	DIVISION	THIRD (3 <sup>RD</sup> ) READ
This is a Committee composed of all Senators	Division occurs in two stages:	Once the Committee of the whole on a Bill is

concluded, the Bill is reported back to the

Senate. On adoption of the report on the Bill, the

Bill is read a third time. No amendments may be

the Bill, who wishes to move an amendment to the Bill, must give written notification of the amendment to the Clerk at least 24 hours before the commencement of the sitting at which the amendment is to be considered.

- a) Division 1 which is the separation of the members of the House into two groups, for and against, so the votes can be counted and recorded in Hansard (the full reports (verbatim) of the speeches of Members of Parliament).
- b) Division 2 One of the parts that a country or state is divided into for the purpose of holding an election.

moved at this stage except amending the motion to defer or postpone the third reading of the Bill to a future date.

### CONCURRENCE

Where a Bill that is passed by the Senate is required to be submitted to the National Assembly, a certified copy of the Bill is forwarded to the Clerk of the National Assembly together with a Message signed by the Speaker requesting concurrence of the Assembly

#### MEDIATION COMMITTEE

Whenever the Senate does not agree to any of the amendments proposed by the National Assembly or rejects a Motion that a Bill which originated in the National Assembly, the Speakers of both Houses appoint a Mediation Committee, consisting of an equal number of Senators and Members of the National Assembly to develop a version of the Bill that is agreeable to both Houses.

If the National Assembly agrees with the Bill and does not propose any amendments, the Senate forwards the Bill to the President for assent.

If the National Assembly proposes amendments to the Bill, the amendments are submitted to the Senate and are circulated to the Senators.

The amendments are then considered in the Committee of the Whole. The Senate may then

#### PRESIDENTIAL ASSENT

Means that once a Bill originating in the Senate or National Assembly has been passed by both Houses where applicable, the Speaker refers the concluded Bill to the President for assent.

The President is required to either assent to the Bill or refer the Bill back to the Senate for reconsideration within fourteen (14) days noting any reservations by the President. Where a Bill has been referred back to Parliament by the President, the Parliament may either amend the Bill in light of the President's reservations or pass it a second time without amendments or with amendments that do not fully accommodate the President's reservations. Parliament may either amend the Bill in light of the President's reservations or pass it a second time without amendments or with amendments

pass the Bill by including all the amendments or may reject any or all the amendments. Where an amendment is rejected, the Bill is referred to a mediation committee. that do not fully accommodate the President's reservations.